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A light green map of the island of Guam is centered on the page. The map shows the island's outline and some internal details like roads and coastlines.

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM

FY 2004 through FY 2011

Office of the Governor
Government of Guam

January 2012

**IMPACT OF THE COMPACTS
OF FREE ASSOCIATION ON GUAM
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IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM FY 2004 through FY 2011

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States and the Federated States of Micronesia (FSM) and Republic of the Marshall Islands (RMI). The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States and the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RMI). Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau (collectively known as the Freely Associated States, or FAS). Annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration," pursuant to Public Law 106-504.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam's Compact Impact Reconciliation Report and the attestation by an independent accounting firm was submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety.

This report examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2011 and provides update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was \$31.46 million in FY 2004, \$28.68 million in FY 2005, \$42.63 million in FY 2006, \$47.87 million in FY 2007, \$53.87 in FY 2008, \$64.91 million in FY 2009, \$71.37 million in FY 2010 and \$96.88 million in FY 2011 for a total of **\$440.67 million** (unaudited) for the past eight fiscal years.

UNAUDITED

**Compact Impact Costs
FY 2004 through FY 2011**

	Total	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	\$440,670,954	\$96,883,657	\$71,375,857	\$64,908,896	\$56,866,202	\$47,867,676	\$42,627,322	\$28,685,144	\$31,456,199
Education	239,603,614	38,275,938	32,298,121	36,529,988	34,684,086	30,337,241	27,284,342	21,206,603	18,987,294
Department of Education	208,819,118	33,622,663	28,422,049	33,094,708	30,654,221	26,320,705	23,545,311	17,657,823	15,501,638
Department of Public Works - Bus Operations	6,354,233	1,049,052	788,261	865,801	934,751	747,301	755,080	597,000	616,986
Guam Community College	14,238,092	1,971,125	1,855,659	1,517,669	1,950,074	1,881,016	1,628,164	1,896,882	1,537,503
University of Guam	10,192,171	1,633,098	1,232,152	1,051,810	1,145,040	1,388,219	1,355,787	1,054,898	1,331,167
Public Safety	88,480,787	26,686,297	17,810,596	8,774,027	8,037,765	8,418,570	7,410,441	6,081,918	5,261,173
Department of Corrections	20,481,706	14,723,716	5,757,990	-----	-----	-----	-----	-----	-----
Department of Law	3,819,054	-----	-----	-----	-----	1,549,430	998,116	517,533	753,975
Department of Youth Affairs	10,048,405	2,108,766	1,624,964	1,492,547	1,079,337	1,330,834	1,004,601	817,115	590,241
Department of Military Affairs, Office of Civil Defense /a	86,253	0	0	0	0	39,861	35,405	2,551	8,436
Guam Fire Department	19,643,199	3,518,778	3,562,347	2,805,840	2,719,556	2,274,125	1,928,737	1,567,530	1,266,286
Guam Police Department	18,831,812	3,076,213	3,071,371	2,973,953	2,712,184	1,968,779	1,879,925	1,883,332	1,266,055
Public Defender Services Corporation	5,869,182	919,654	1,565,536	726,008	554,671	529,393	580,751	508,268	484,901
Judiciary of Guam	9,701,176	2,339,170	2,228,388	775,679	972,017	726,148	982,906	785,589	891,279
Health, Welfare and Housing	112,586,552	31,921,422	21,267,140	19,604,881	14,144,351	9,111,865	7,932,539	1,396,623	7,207,731
Department of Public Health and Social Services	79,027,384	15,079,556	14,518,528	14,278,519	11,036,086	8,823,031	7,592,845	491,088	7,207,731
Division of Public Health	6,077,003	1,364,760	569,460	1,519,245	1,222,950	246,447	778,561	263,418	112,162
Bureau of Community Health Services	22,392	-----	-----	-----	-----	-----	22,392	-----	-----
Bureau of Communicable Disease Control	2,897,272	614,744	991	1,089,599	841,510	-----	350,428	-----	-----
Bureau of Family Health and Nursing Services	574,971	356,826	-----	-----	-----	-----	218,145	-----	-----
Bureau of Primary Care Services	2,451,871	393,190	437,972	429,646	381,440	246,447	187,596	263,418	112,162
Bureau of Professional Support Services	130,497	-----	130,497	-----	-----	-----	-----	-----	-----
Division of Public Welfare	70,587,347	13,345,560	13,601,925	12,469,050	9,463,242	8,242,550	6,571,256	-----	6,893,764
Bureau of Economic Security	4,642,626	2,452,464	0	1,266,776	923,386	-----	-----	-----	-----
SNAP (Food Stamps Program)	3,212,610	1,179,704	-----	1,179,704	853,202	-----	-----	-----	-----
Public Assistance	1,430,016	1,272,760	-----	87,072	70,184	-----	-----	-----	-----
Bureau of Health Care Financing /b	62,341,534	9,632,178	12,656,014	10,759,739	8,005,287	8,242,550	6,152,002	-----	6,893,764
Medically Indigent Program (MIP) **	39,553,247	5,053,155	7,983,657	7,251,469	4,898,458	5,071,088	4,458,407	-----	4,837,013
Medicaid (MAP) **	22,788,288	4,579,023	4,672,357	3,508,270	3,106,829	3,171,462	1,693,595	-----	2,056,752
Bureau of Social Services Administration	3,603,187	1,260,918	945,911	442,535	534,569	-----	419,254	-----	-----
Division of Senior Citizens	2,119,073	314,873	297,513	244,033	302,339	287,812	243,028	227,670	201,805
Division of Environmental Health ***	243,961	54,363	49,630	46,191	47,555	46,222	0	-----	-----
Department of Mental Health and Substance Abuse	5,445,995	1,628,768	2,049,611	-----	233,553	288,834	339,694	905,535	-----
Guam Memorial Hospital Authority ****	28,113,173	15,213,098	4,699,001	5,326,362	2,874,712	-----	-----	-----	-----

Note: Sums may not total due to rounding.

* Costs for which reimbursement is requested

** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)

*** Net income as reported by DPHSS (FY 2006)

**** Total Arrears as reported by Guam Memorial Hospital Authority

a/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs

b/ Includes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital Authority charges for FY 2004

EDUCATION

1. Department of Education (formerly, Guam Public School System)

The Department of Education (DOE), formerly known as the Guam Public School System (GPSS), provides a comprehensive instructional program in the public schools that is consistent with its policies. It designs and provides programs and activities for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from an education.

The Department of Education provides a free public education for all of Guam's children. Under Guam law (17 GCA Sections 3101 ~ 9111), it is the duty of any parent, guardian or other persons having control or charge of any child between the ages of five and sixteen years to send the child to a public or private full-time day school for the full-time for which such schools are in session. The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

The Department of Education continues to be the largest single agency impact cost. DOE enrollment decreased from 31,340 students in FY 2003 to 30,175 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total enrollment rose slightly to 30,327 students. In FY 2006 (SY 2005-2006), the enrollment increased to 31,334 students. For FY 2007 (SY 2006-2007), enrollment was 31,066 students. For FY 2008 (SY 2007-2008), enrollment increased to 30,893 students. For FY 2009 (SY 2008-2009), the total enrollment was 30,283 students. For FY 2010 (SY 2009-2010), the total enrollment was 30,769 students. For FY 2011 (SY 2010-2011), the total enrollment was 31,095 students.

FAS student enrollment increased from 3,752 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total FAS student enrollment was 4,525 students, accounting for 14.9 percent of GPSS's total enrollment compared to 13.3 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), FAS student enrollment was 4,898 students, or 15.6 percent of the total enrollment. In FY 2007 (SY 2006-2007), FAS student enrollment was 5,149 students, rising to 16.6 percent of the total enrollment. In FY 2008 (SY 2007-2008), FAS student enrollment was 5,603 students, or 18.1 percent of the total enrollment. In FY 2009 (SY 2008-2009), FAS student enrollment decreased to 5,442 students, or 17.7 percent of the total enrollment. In FY 2010 (SY 2009-2010), FAS student enrollment again decreased to 5,073 students, or 16.5 percent of the total enrollment. In FY 2011 (SY 2010-2011), FAS student enrollment was 6,559 students, or 21.1 percent of the total enrollment.

For FY 2004 (SY2003-2004) the cost incurred by the Department of Education (DOE) to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,420 per pupil was \$15,501,638. For FY 2005 (SY2004-2005) the

cost incurred by DOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,405 per pupil was \$17,657,823. For FY 2006 (SY2005-2006) the cost incurred by DOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,373 per pupil was \$23,545,311. For FY 2007 (SY2006-2007) the cost incurred by DOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,681 per pupil was \$26,320,705. For FY 2008 (SY2007-2008) the cost incurred by DOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,026 per pupil was \$30,654,221. For FY 2009 (SY2008-2009) the cost incurred by DOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,718 per pupil was \$33,094,708. For FY 2010 (SY2009-2010) the cost incurred by DOE to educate 4,557 FAS students (5,073 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,237 per pupil was \$28,422,009. For FY 2011 (SY2010-2011) the cost incurred by DOE to educate 6,043 FAS students (6,559 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,564 per pupil was \$33,622,663.

The total cost incurred by the Department of Education was \$208,819,119 for FY 2004 through FY 2011.

2. Department of Public Works - Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to: (1) provide transportation services for both public and private school students in accordance with an approved routing schedule for the school year, (2) to provide safe bussing services for school related activities, and (3) provide emergency evacuation and other bussing services as authorized by the Governor of Guam and applicable local statutes.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public school system was \$616,986. In FY 2005, the cost for bussing services was \$597,000. In FY 2006, the cost for bussing services was \$755,080. In FY 2007, the cost for bussing services was \$747,301. In FY 2008, the cost for bussing services was \$934,751. In FY 2009, the cost for bussing services was \$865,801. In FY 2010, the cost for bussing services was \$788,261. In FY 2011, the cost for bussing services was \$1,049,052.

The total cost incurred by the Department of Public Works Bus Operations was \$6,354,233 for FY 2004 through FY 2011.

Department of Education								
Department of Education	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Students (ADM) *	31,095	30,769	30,823	30,893	31,066	31,344	30,327	30,175
Total FAS Students	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Federated States of Micronesia	5,758	4,413	4,735	4,870	4,379	4,168	3,787	3,273
Chuuk	4,299	3,425	3,486	3,535	3,271	3,092	2,800	2,406
Kosrae	188	143	127	142	136	132	130	112
Pohnpei	863	381	720	702	608	610	543	485
Yap	408	377	380	386	364	334	314	270
Not Stated	0	87	22	105	0	0	0	0
Marshall Islands	141	118	117	97	99	96	89	100
Republic of Palau	660	542	590	636	671	634	649	650
Percent FAS Students	21.1%	16.5%	17.7%	18.1%	16.6%	15.6%	14.9%	13.3%
FAS Student Enrollment - Minus Baseline **	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total Program Expenditure	\$ 173,009,549	\$ 191,906,526	\$ 207,080,427	\$ 186,160,966	\$ 176,490,186	\$ 168,417,216	\$ 133,576,651	\$ 133,379,507
Per Pupil Cost	\$ 5,564	\$ 6,237	\$ 6,718	\$ 6,026	\$ 5,681	\$ 5,373	\$ 4,405	\$ 4,420
Total FAS Students Expenditures	\$ 33,622,663	\$ 28,422,049	\$ 33,094,708	\$ 30,654,221	\$ 26,320,705	\$ 23,545,311	\$ 17,657,823	\$ 15,501,638
Cummulative FAS Student Cost	\$ 208,819,119							

Note: Sums may not total due to rounding

* Average Daily Membership

** Number of students from the FAS for whom reimbursement is requested

NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count

Department of Public Works Bus Operations								
DPW Bus Operations	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
School Year	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Bus Operations Expenditures	\$ 6,756,429	\$ 6,725,042	\$ 6,647,652	\$ 6,954,315	\$ 6,119,062	\$ 6,536,045	\$ 5,476,344	\$ 6,410,184
Total Students	38,920	38,878	37,822	37,846	37,936	37,931	36,775	36,436
Total Private School Enrollment *	8,859	7,783	7,053	6,953	6,870	6,587	6,236	6,137
Total GPSS (DOE) Student Enrollment	30,061	31,095	30,769	30,893	31,066	31,344	30,327	30,175
Per Pupil Cost of Bus Operations	\$ 174	\$ 173	\$ 176	\$ 184	\$ 161	\$ 172	\$ 149	\$ 176
Total Public School FAS Enrollment	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Total FSM/RMI Students	5,899	4,531	4,852	4,967	4,478	4,264	3,876	3,373
Total Palau Students	660	542	590	636	671	634	649	650
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total FAS Student Bus Operations Expenditures	\$ 1,049,052	\$ 788,261	\$ 865,801	\$ 934,751	\$ 747,301	\$ 755,080	\$ 597,000	\$ 616,986
Cummulative FAS Student Cost	\$ 6,354,233							

NOTE: Sums may not add due to rounding

NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count

* Catholic Schools and independent private schools

** Number of students resident prior to implementation of Compacts

*** Number of students from the FAS for whom reimbursement is requested

3. Guam Community College

The community recognized the need to develop Guam's human resources. In 1977 under Public Law 14-77, Guam Community College (GCC) was created to provide educational programs that leads to an associate degree, certificate, or a high school diploma. GCC provides technical, vocational and other related occupational training aimed at developing skilled workers for Guam. It coordinates vocational-technical education programs in all public schools, and expands and maintains secondary and post-secondary educational programs in the vocational-technical fields. The College also maintains short-term extension and apprenticeship training programs in Guam.

Students from the Freely Associated States (FAS) completed 3,978 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was \$1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was \$1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was \$1,628,164. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was \$1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2009 for providing educational services to FAS students was \$1,517,669. FAS students completed 4,341 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to GCC in FY 2010 for providing educational services to FAS students was \$1,855,659. The locally funded cost to GCC in FY 2011 for providing educational services to FAS students was \$1,971,125.

The total locally funded cost to the Guam Community College for providing educational services to FAS students was \$14,238,092 for the past eight academic years.

Guam Community College								
Guam Community College	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Total Expenditures	\$ 18,032,539	\$ 15,924,854	\$ 16,465,504	\$ 14,736,669	\$ 14,635,533	\$ 13,630,318	\$ 15,002,652	\$ 13,638,475
Total Postsecondary Credit Hours	30,217	37,254	35,651	21,220	28,306	29,761	34,808	35,287
Total FAS Credit Hours	3,303	4,341	3,286	2,808	3,638	3,555	4,401	3,978
Cost per Credit Hours	\$ 597	\$ 427	\$ 462	\$ 694	\$ 517	\$ 458	\$ 431	\$ 387
Total FAS Student Expenditures	\$ 1,971,125	\$ 1,855,659	\$ 1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,896,882	\$ 1,537,503
Cummulative FAS Student Cost	\$ 14,238,092							

NOTE: Sums may not add due to rounding

4. University of Guam

The University of Guam (UOG) is a Land Grant Institution that enables individuals to pursue an education in various fields of study and discipline. The University also provides the support services needed to accomplish its mission and maintain its accreditation, conducts research studies, and provides public services to the people of Guam. It also provides financial assistance to students and encourages recipients to attain a specialized discipline in order to meet Guam's present and future manpower needs. The University offers residents continuing education programs, which further assist in the development and retention of an efficient and qualified workforce.

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was \$1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was \$1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was \$1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was \$1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was \$1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was \$1,051,810. Students from the FAS completed 5,009 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to UOG in FY 2010 for providing educational services to FAS students was \$1,232,152. Students from the FAS completed 5,651 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to UOG in FY 2011 for providing educational services to FAS students was \$1,633,098.

The total locally funded cost to the University of Guam for providing educational services to FAS students was \$10,192,171 for the past eight academic years.

University of Guam								
University of Guam	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Enrollment								
Fall UOG	3,639	3,550	3,387	3,282	3,176	3,034	2,923	2,988
Spring UOG	3,536	3,424	3,297	3,040	3,049	2,839	1,547	2,817
Fall FSM, MI, PW	229	224	160	173	204	186	164	182
Spring FSM, MI, PW	239	213	151	143	186	171	65	148
Credit Hour Production								
Fall, UOG	42,977	41,883	39,034	38,007	36,408	35,187	33,678	34,612
Spring, UOG	41,063	39,433	38,406	34,929	34,853	32,248	18,607	32,392
Fall FAS (FSM, MI, and PW)	2,694	2,552	1,809	2,034	2,314	1,874	1,874	1,980
Spring FAS (FSM, MI, and PW)	2,957	2,457	1,798	1,697	2,195	1,985	775	1,766
Allowable Cost Per Credit Hour	\$ 289	\$ 246	\$ 292	\$ 307	\$ 297	\$ 351	\$ 398	\$ 355
Total FAS Student Expenditures	\$ 1,633,098	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,388,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167
Cummulative FAS Student Cost	\$ 10,192,171							

NOTE: Sums may not total due to rounding

PUBLIC SAFETY

1. Department of Corrections

The Department of Corrections protects the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and provide staff services for the judiciary, the Parole Board, probation officers and interested agencies of the Executive Branch. The Department provides custodial care to prison inmates, and the parole and detainee population in accordance with judicial disposition. Custodial care is provided for inmates on-island and off-island and includes services for rehabilitation, security, transportation, and treatment. The Department also makes recommendations for the potential release of inmates to the Parole Board.

For FY 2010, the Department of Corrections has identified 873 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 58,755 client-days. The Department has determined that it costs \$98.00 per day to house an individual person. For FY 2010, the Department of Corrections expended a total of \$5,757,990 for the housing of FAS clients. For FY 2011, the Department of Corrections has identified 1,004 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 150,242 client-days. The Department has determined that it costs \$98.00 per day to house an individual person. For FY 2011, the Department of Corrections expended a total of \$14,723,716 for the housing of FAS clients.

The Department of Corrections has expended a total of \$20,481,706 for the housing of FAS clients the past two fiscal years.

2. Department of Law

The Department of Law, as the legal representative office for the people of Guam, is responsible for judicious execution of all applicable laws. The Department prosecutes all criminal violations of Guam law, through trial and appeal. It processes, investigates and resolves all consumer complaints and claims files against the government. Furthermore, it collects, enforces and distributes child support obligations.

For FY 2004, the cost to the Department of Law for cases involving Freely Associated States (FAS) clients was \$753,975. For FY 2005, the cost for cases involving FAS clients was \$517,533. For FY 2006, the cost for cases involving FAS citizens was \$988,116. For FY 2007, the cost for cases involving FAS clients was \$1,549,430.

The total cost incurred by the Department of Law to provide services to FAS clients was \$3,819,054 for FY 2004 through FY 2011.

Department of Corrections		
Department of Corrections	FY 2011	FY 2010
Total FAS Clients	1,004	873
Federated States of Micronesia	926	816
Chuuk	782	714
Kosrae	18	11
Pohnpei	74	57
Yap	52	34
Not Stated	0	0
Marshall Islands	9	6
Republic of Palau	69	51
Total FAS Client-days	150,242	58,755
Federated States of Micronesia	133,696	54,190
Chuuk	115,441	47,780
Kosrae	1,200	558
Pohnpei	8,905	3,938
Yap	8,150	1,914
Not Stated	0	0
Marshall Islands	251	260
Republic of Palau	16,295	4,305
Cost per Client-day	\$ 98.00	\$ 98.00
Federated States of Micronesia	\$ 13,102,208	\$ 5,310,620
Chuuk	\$ 11,313,218	\$ 4,682,440
Kosrae	\$ 117,600	\$ 54,684
Pohnpei	\$ 872,690	\$ 385,924
Yap	\$ 798,700	\$ 187,572
Not Stated	\$ -	\$ -
Marshall Islands	\$ 24,598	\$ 25,480
Republic of Palau	\$ 1,596,910	\$ 421,890
Total FAS Expenditures	\$ 14,723,716	\$ 5,757,990
Cummulative Cost for FAS Clients	\$ 20,481,706	

Note: Sums may not add due to rounding

Department of Law								
Department of Law	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Presecution Division								
Total expenditures	----	----	----	----	\$ 2,985,371	\$ 2,124,756	\$ 698,335	\$ 920,128
Total caseload participants	----	----	----	----	1,410	1,608	1,425	1,424
FAS caseload participants *	----	----	----	----	331	217	217	217
Percent of total caseload	----	----	----	----	23%	13%	15%	15%
Cost of services to FAS clients	----	----	----	----	\$ 700,821	\$ 286,736	\$ 106,343	\$ 140,216
Family Division (Juvenile)								
Total expenditures	----	----	----	----	\$ 995,124	\$ 708,252	\$ 232,778	\$ 306,709
Total caseload participants	----	----	----	----	584	601	480	626
FAS caseload participants	----	----	----	----	161	148	74	117
Percent of total caseload	----	----	----	----	28%	25%	15%	19%
Cost of services to FAS clients	----	----	----	----	\$ 274,341	\$ 174,411	\$ 35,887	\$ 57,324
Child Support Enforcement Division								
Total expenditures	----	----	----	----	\$ 4,391,463	\$ 4,482,515	\$ 3,823,400	\$ 4,550,565
Total caseload participants	----	----	----	----	650	576	489	597
FAS caseload participants	----	----	----	----	85	69	48	73
Percent of total caseload	----	----	----	----	13%	12%	10%	12%
Cost of services to FAS clients	----	----	----	----	\$ 574,268	\$ 536,968	\$ 375,303	\$ 556,434
Expenditures for FAS Cases	\$ -	\$ -	\$ -	\$ -	\$ 1,549,430	\$ 998,116	\$ 517,533	\$ 753,975
Cummulative Cost for FAS Cases	\$ 3,819,054							

NOTE: Sums may not add due to rounding
* Caseload estimated from 1998 to 2007 data

3. Department of Youth Affairs

The Department of Youth Affairs (DYA) is responsible for operating and maintaining the island's youth correctional facility. It provides correctional services for youth clientele, including custodial care, treatment and rehabilitation services for those adjudicated by the courts. The Department administers the juvenile delinquency prevention programs, as well as provides for the development of pre-vocational skill and training. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

The Youth Corrections Division has found that the cost of providing services to 76 clients from the Freely Associated States was \$339,487 for FY 2004. For FY 2005, the cost was \$301,997 for 58 FAS clients. For FY 2006, the cost was \$691,183 for 174 FAS clients. For FY 2007, the cost was \$965,710 for 248 FAS clients. For FY 2008, the cost was \$827,711 for 199 FAS clients. For FY 2009, the cost was \$1,228,005 for 190 clients. For FY 2010, the cost was \$908,806 for 182 FAS clients. For FY 2011, the cost was \$1,366,646 for 303 FAS clients.

The Youth Development Division has found that the cost of providing services to 35 clients from the Freely Associated States was \$250,754 for FY 2004. For FY 2005, the cost was \$515,117 for 49 FAS clients. For FY 2006, the cost was \$313,419 for 26 FAS clients. For FY 2007, the cost was \$365,124 for 23 FAS clients. For FY 2008, the cost was \$251,626 for 27 FAS clients. For FY 2009, the cost was \$264,541 for 43 clients. For FY 2010, the cost was \$716,158 for 54 FAS clients. For FY 2011, the cost was \$742,120 for 75 FAS clients.

The Department of Youth Affairs (DYA) has found that the cost of providing services to clients from the Freely Associated States was \$590,241 for FY 2004. For FY 2005, the cost was \$817,115. For FY 2006, the cost was \$1,004,601. For FY 2007, the cost was \$1,330,834. For FY 2008, the cost was \$1,079,337. For FY 2009, the cost was \$1,492,547. For FY 2010, the cost was \$1,624,964. For FY 2011, the cost was \$2,108,766.

The total cost to the Department of Youth Affairs was \$10,048,404 for the past eight fiscal years.

Department of Youth Affairs								
DYA Division	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Youth Corrections								
Total Program Clients	585	500	520	676	846	669	441	428
Total FAS Clients	303	182	190	199	248	174	58	76
Total Program Client-days	14,458	17,284	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	7,512	5,344	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	2,630,320	\$ 2,939,334	\$ 3,213,218	\$ 2,322,521	\$ 2,995,411	\$ 2,801,389	\$ 2,462,154	\$ 2,023,080
Average Expenditure per Client-day	\$ 181.93	\$ 170.06	\$ 148.94	\$ 109.56	\$ 172.73	\$ 171.30	\$ 162.02	\$ 118.33
Total FAS Expenditures	\$ 1,366,646	\$ 908,806	\$ 1,228,005	\$ 827,711	\$ 965,710	\$ 691,183	\$ 301,997	\$ 339,487
Youth Development								
Total Program Clients	172	161	165	165	121	180	276	235
Total FAS Clients	75	54	43	27	23	26	49	35
Total Program Client-days	33,279	31,127	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	16,162	10,994	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	1,528,092	\$ 2,027,637	\$ 1,148,973	\$ 1,541,415	\$ 1,940,307	\$ 2,326,611	\$ 2,189,916	\$ 1,716,313
Average Expenditure per Client-day	\$ 45.92	\$ 65.14	\$ 39.60	\$ 57.46	\$ 88.49	\$ 91.19	\$ 68.42	\$ 48.52
Total FAS Expenditures	\$ 742,120	\$ 716,158	\$ 264,541	\$ 251,626	\$ 365,124	\$ 313,419	\$ 515,117	\$ 250,754
Total Expenditures for FAS Clients	\$ 2,108,766	\$ 1,624,964	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 590,241
Cummulative Cost for FAS Clients	\$ 10,048,404							

Note: Sums may not add due to rounding

3. Department of Military Affairs, Office of Civil Defense

The Department of Military Affairs is tasked with controlling the operations of the Guam Army and Air National Guard and protecting Guam and the United States of America in time of war, rebellion, riot, imminent danger or any state of emergency. Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic (tidal) waves as well as Homeland Security.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was \$8,436. For FY 2005, the cost of OCD protective services for FAS citizens was \$2,551. For FY 2006, the cost for OCD protective services for FAS citizens was \$35,405. For FY 2007, the cost for OCD protective services for FAS citizens was \$36,861. For FY 2008 through FY 2011, OCD expended no local funds.

The total cost of Office of Civil Defense protective services for FAS citizens was \$86,253 for the past eight fiscal years.

4. Guam Fire Department

The Guam Fire Department is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was \$1,266,286. For FY 2005, the cost was \$1,567,530. For FY 2006, the cost was \$1,928,737. For FY 2007, the cost was \$2,274,125. For FY 2008, the cost was \$2,719,556. For FY 2009, the cost was \$2,805,840. For FY 2010, the cost was \$3,562,347. For FY 2011, the cost was \$3,518,778.

The total cost to the Guam Fire Department for providing protective services for FAS citizens was \$19,643,119 for the past eight fiscal years.

5. Guam Police Department

The Guam Police Department is responsible for deterring and suppressing all crimes and providing overall protection of life and property from injuries and loss. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was \$1,266,055. For FY 2005, the cost was \$1,883,332. For FY 2006, the cost was \$1,879,925. For FY 2007, the cost was \$1,968,779. For FY 2008, the cost was \$2,712,184. For FY 2009, the cost was \$2,973,953. For FY 2010, the cost was \$3,071,371. For FY 2011, the cost was \$3,076,213.

The total cost to the Guam Police Department for providing protective services to FAS citizens was \$18,831,811 for the past eight fiscal years.

For FY 2004 through FY 2011, the three protective services agencies expended a total of \$38,561,263 for protective services to FAS citizens.

Protective Services Agencies								
Protective Services Agencies	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total expenditures for general protective services	\$ 50,942,200	\$ 51,150,152	\$ 48,171,910	\$ 49,636,203	\$ 46,142,843	\$ 46,981,625	\$ 48,063,810	\$ 40,200,075
Guam Fire Department	27,180,373	\$ 27,467,946	\$ 23,385,380	\$ 24,851,781	\$ 24,501,600	\$ 23,572,744	\$ 21,816,524	\$ 20,035,125
Guam Police Department	23,761,827	\$ 23,682,206	\$ 24,786,530	\$ 24,784,422	\$ 21,211,777	\$ 22,976,171	\$ 26,211,777	\$ 20,031,470
Office of Civil Defense /a	\$ -	\$ -	\$ -	\$ -	\$ 429,466	\$ 432,710	\$ 35,509	\$ 133,480
Total population of Guam (de facto)	170,601	170,297	168,708	169,422	169,239	168,625	168,238	167,127
Resident Population (de jure)	159,821	159,358	158,897	158,437	157,978	157,521	157,065	156,610
Average Daily Visitors	10,780	10,939	9,811	10,985	11,261	11,104	11,173	10,517
FAS population on Guam	24,499	24,499	22,655	20,953	18,121	16,210	14,501	12,976
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /b	637	637	637	637	637	637	637	637
Palau baseline /c	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /d	22,086	22,086	20,242	18,540	15,708	13,797	12,088	10,563
Percent of total population	12.95%	12.97%	12.00%	10.94%	9.28%	8.18%	7.19%	6.32%
Cost of general protective services for FAS citizens	\$ 6,594,991	\$ 6,633,718	\$ 5,779,793	\$ 5,431,740	\$ 4,282,765	\$ 3,844,066	\$ 3,453,413	\$ 2,540,777
Guam Fire Department	\$ 3,518,778	\$ 3,562,347	\$ 2,805,840	\$ 2,719,556	\$ 2,274,125	\$ 1,928,737	\$ 1,567,530	\$ 1,266,286
Guam Police Department	\$ 3,076,213	\$ 3,071,371	\$ 2,973,953	\$ 2,712,184	\$ 1,968,779	\$ 1,879,925	\$ 1,883,332	\$ 1,266,055
Office of Civil Defense	\$ -	\$ -	\$ -	\$ -	\$ 39,861	\$ 35,405	\$ 2,551	\$ 8,436

Cummulative Cost of Protective Services By Agency	
Guam Fire Department	\$ 19,643,199
Guam Police Department	\$ 18,831,811
Office of Civil Defense	\$ 86,253
Cummulative Total Cost	\$ 38,561,263

NOTE: Sums may not add due to rounding

* FAS population resident prior to implementation of the Compacts

a/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 to FY 2011 (100% federal funds)

b/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compact in 1986

c/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

d/ Number of citizens from the FAS for whom reimbursement is requested

6. Public Defender Service Corporation

The Public Defender Service Corporation (PDSC) is a public corporation affiliated with the judicial branch of Guam. The incorporating statute of the Public Defender Service Corporation (12 GCA, Chapter 11) provides that the Corporation will handle criminal and civil cases as follows:

Criminal cases: It shall be the duty of the Corporation to defend indigent persons charged in criminal cases before the courts of Guam

Civil matters: The Corporation shall render legal aid and assistance to those persons in Guam, who, under rules established by the Corporation, are in need of legal assistance and representation and who are unable to afford an attorney in private practice

The court also has the power to appoint the Public Defender Service Corporation in certain civil and domestic matters such as assigning counsel as guardian ad litem in child or adult abuse cases, child custody situations and guardianships and counsel who may be appointed for persons charged with criminal contempt in civil and domestic matters. These appointments arise out of the inherent powers of the court and are covered by court rules regarding appointment of counsel in non-criminal matters.

Services provided to indigent persons fall under one of four program areas: Criminal, Civil, Juvenile, and Domestic.

For FY 2004, the PDSC expended \$484,901 on 316 cases involving citizens of the Freely Associated States (FAS) out of a total of 1,527 cases. For FY 2005, the PDSC expended \$508,268 on 333 cases involving FAS citizens out of a total of 1,709 cases. For FY 2006, the PDSC expended \$580,751 on 412 cases involving FAS citizens out of a total of 1,939 cases. For FY 2007, the PDSC expended \$529,393 on 339 cases involving FAS citizens out of a total of 1,731 criminal cases. For FY 2008, the PDSC expended \$554,671 on 369 cases involving FAS citizens out of a total of 1,857 cases. For FY 2009, the PDSC expended \$726,008 on 469 cases involving FAS citizens out of a total of 1,878 cases. For FY 2010, the PDSC expended \$1,565,536 on 1,144 cases involving FAS citizens out of a total of 2,229 cases. For FY 2011, the PDSC expended \$919,654 on 586 cases involving FAS citizens out of a total of 2,222 cases.

For FY 2004 through FY 2011, the Public Defender Service Corporation expended a total of \$5,869,182 for services to FAS citizens.

Public Defender Service Corporation								
PDSC	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
PSDC Total								
Total program expenditure	\$ 3,487,152	\$ 3,050,331	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total cases	2,222	2,229	1,878	1,857	1,731	1,939	1,709	1,527
Total FAS cases	586	1,144	469	369	339	412	333	316
FSM Total	526	1,083	419	342	295	374	292	260
Chuuk	426	327	351	283	251	311	221	203
Kosrae	17	55	10	10	3	6	10	2
Pohnpei	46	55	31	30	26	29	31	30
Yap	37	22	27	19	15	28	30	25
Not Stated	0	624	0	0	0	0	0	0
Marshall Islands	5	6	0	1	0	0	0	2
Republic of Palau	55	55	50	26	44	38	41	54
Unit cost of service	\$1,569.38	\$1,368.48	\$1,547.99	\$1,503.17	\$1,561.63	\$1,409.59	\$1,526.33	\$1,534.50
Total FAS program expenditure	\$ 919,654	\$ 1,565,536	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Criminal Program								
Total cases	1,797	1,797	1,646	1,511	1,374	1,452	1,273	1,161
Total FAS cases	548	878	431	326	298	361	285	279
FSM Total	493	827	383	300	263	327	248	235
Chuuk	398	265	319	246	223	268	183	181
Kosrae	16	45	9	10	3	6	10	2
Pohnpei	45	45	30	25	22	27	28	28
Yap	34	21	25	19	15	26	27	24
Not Stated	0	451	0	0	0	0	0	0
Marshall Islands	3	5	0	1	0	0	0	2
Republic of Palau	52	46	48	25	35	34	37	42
Total FAS program expenditure	\$ 860,018	\$ 1,201,521	\$ 667,185	\$ 490,035	\$ 465,366	\$ 508,862	\$ 435,005	\$ 428,125
Civil Program								
Total cases	99	136	88	115	107	125	123	90
Total FAS cases	9	96	10	12	8	9	16	11
FSM Total	9	89	9	11	6	7	15	10
Chuuk	7	47	8	10	5	7	15	9
Kosrae	0	8	0	0	0	0	0	0
Pohnpei	1	8	1	1	1	0	0	1
Yap	1	1	0	0	0	0	0	0
Not Stated	0	25	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0
Republic of Palau	0	7	1	1	2	2	1	1
Total FAS program expenditure	\$ 14,124	\$ 131,374	\$ 15,480	\$ 18,038	\$ 12,493	\$ 12,686	\$ 24,421	\$ 16,879
Juvenile Program								
Total cases	306	275	132	207	212	332	274	247
Total FAS cases	28	167	25	31	31	41	30	25
FSM Total	23	164	25	31	24	39	28	14
Chuuk	20	14	23	27	21	35	22	12
Kosrae	1	2	1	0	0	0	0	0
Pohnpei	0	2	0	4	3	2	3	1
Yap	2	0	1	0	0	2	3	1
Not Stated	0	146	0	0	0	0	0	0
Marshall Islands	2	1	0	0	0	0	0	0
Republic of Palau	3	2	0	0	7	2	2	11
Total FAS program expenditure	\$ 43,943	\$ 228,535	\$ 38,700	\$ 46,598	\$ 48,411	\$ 57,793	\$ 45,790	\$ 38,362
Domestic Program								
Total cases	20	21	12	24	38	30	39	29
Total FAS cases	1	3	3	0	2	1	2	1
FSM Total	1	3	2	0	2	1	1	1
Chuuk	1	1	1	0	2	1	1	1
Kosrae	0	0	0	0	0	0	0	0
Pohnpei	0	0	0	0	0	0	0	0
Yap	0	0	1	0	0	0	0	0
Not Stated	0	2	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0
Republic of Palau	0	0	1	0	0	0	1	0
Total FAS program expenditure	\$ 1,569	\$ 4,105	\$ 4,644	\$ -	\$ 3,123	\$ 1,410	\$ 3,053	\$ 1,534
Total FAS Cases Expenditures	\$ 919,654	\$ 1,565,536	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Cummulative FAS Client Cost	\$ 5,869,182							

Note: Sums may not add due to rounding

7. Judiciary of Guam – Superior Court of Guam

The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended \$891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases. For FY 2005, the Superior Court of Guam expended \$785,589 on 329 cases involving FAS citizens out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended \$982,906 on 447 cases involving FAS citizens out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended \$726,148 on 276 cases involving FAS citizens out of a total of 10,021 cases. For FY 2008, the Superior Court of Guam expended \$972,017 on 294 cases involving FAS citizens out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended \$775,679 on 230 cases involving FAS citizens out of a total of 9,347 cases. For FY 2010, the Superior Court of Guam expended \$2,228,388 on 640 cases involving FAS citizens out of a total of 9,422 cases. For FY 2011, the Superior Court of Guam expended \$2,339,170 on 647 cases involving FAS citizens out of a total of 9,176 cases

The Superior Court of Guam has expended a total of \$9,701,176 for the past eight fiscal years for cases involving citizens of the Freely Associated States..

Judiciary of Guam								
Judiciary of Guam	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Expenditures	\$34,233,218	\$32,806,045	\$31,522,917	\$ 30,638,382	\$ 26,364,946	\$ 23,350,053	\$ 22,314,075	\$ 20,763,059
Total Cases	9,176	9,422	9,347	9,267	10,021	10,619	9,345	10,553
FAS Cases	647	640	230	294	246	447	329	453
Expenditures for FAS Cases	\$ 2,339,170	\$ 2,228,388	\$ 775,679	\$ 972,017	\$ 726,148	\$ 982,906	\$ 785,589	\$ 891,279
Cummulative FAS Cases Cost	\$ 9,701,176							

Note: Sums may not add due to rounding

HEALTH, WELFARE. AND LABOR

1. Department of Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) provides programs and services in the areas of environmental health, public health, public welfare and senior citizens. The department ensures the public protection through protective measures against unsanitary conditions. It ensures the provisions of direct and indirect health care services such as dental, hearing, speech and nutritional health. It provides a variety of programs which stress the prevention of disease and disability, and by meeting the needs of the medically under-served population. The department also promotes positive social conditions for the economically and socially disadvantaged by providing financial and medical services, such as in its administration of the Public Assistance, Food Stamp, and Medicaid Programs. Additionally, it administers the State Plan on Aging program tailored for the elderly 60 years and older.

DPHSS was unable to provide expenditure and service level data for its clients from the Freely Associated States (FAS) for FY 2004 and FY 2005 under the Medically Indigent Program (MIP) and the Medicaid Program (MAP). However, data from the Guam Memorial Hospital Authority (GMHA) indicates that at least \$6,893,764 in costs was incurred by the Medically Indigent Program (MIP) and the Medicaid Program (MAP) under the Bureau of Health Care Financing in FY 2004. The gross charges were \$4,837,013 and \$2,056,752 for MIP and MAP, respectively, according to GMHA.

In FY 2004, the Division of Public Health's Bureau of Primary Care Services expended \$112,162 for services to FAS citizens. The Division of Public Welfare expended a total of \$6,893,764. The Bureau of Health Care Financing expended \$4,837,013 under the Medically Indigent Program (MIP) and \$2,056,752 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$201,805 for services to FAS citizens. For FY 2004, the Department of Public Health expended a total of \$7,207,731 for services to FAS citizens.

In FY 2005, the Division of Public Health's Bureau of Primary Care Services expended \$263,418 for services to FAS citizens. The Division of Senior Citizens expended \$227,670 for services to FAS citizens. For FY 2005, the Department of Public Health expended a total of \$491,088 for services to FAS citizens.

In FY 2006, the Division of Public Health expended a total of \$778,561 for services provided to citizens of the Freely Associated States. The Bureau of Community Health Services expended \$22,392 while the Bureau of Communicable Disease Control expended \$350,428. The Bureau of Family Health and Nursing Services expended a total of \$218,145. The Bureau of Primary Health Care Services expended \$187,596. Also in FY 2006, the Division of Public Welfare expended a total of \$6,571,256. The Bureau of Health Care Financing expended \$4,458,407 under the Medically Indigent Program (MIP) and \$1,693,595 under

the Medicaid Program (MAP). The Bureau of Social Services Administration expended \$419,254 for services to FAS citizens. The Division of Senior Citizens expended \$243,028 for services to FAS citizens. For FY 2006, the Department of Public Health and Social Services expended a total of \$7,592,845 for services to FAS citizens.

In FY 2007, the Division of Public Health's Bureau of Primary Care Services expended a total of \$246,447,064 for services provided to citizens of the Freely Associated States (FAS). The Division of Public Welfare's Bureau of Health Care Financing expended \$5,071,088 under the Medically Indigent Program (MIP) and \$3,171,462 under the Medicaid Program (MAP). The Division of Senior Citizens and the Division of Environmental Health expended \$287,812 and \$46,222, respectively. For FY 2007, the Department of Public Health and Social Services expended a total of \$8,823,031 for services to FAS citizens.

In FY 2008, the Division of Public Health expended a total of \$1,222,950 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$841,510 while the Bureau of Primary Care Services expended a total of \$381,440. The Division of Public Welfare expended a total of \$9,463,242. The Bureau of Economic Security expended a total of \$923,386 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$853,202 and \$70,184, respectively. The Bureau of Health Care Financing expended \$4,898,458 under the Medically Indigent Program (MIP) and \$3,106,829 under the Medicaid Program (MAP) for a total of \$8,005,287 in FY 2008. The Division of Senior Citizens and the Division of Environmental Health expended \$320,339 and \$47,555, respectively. For FY 2008, the Department of Public Health and Social Services expended a total of \$11,036,086 for services to FAS citizens.

In FY 2009, the Division of Public Health expended a total of \$1,519,245 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$1,089,599 while the Bureau of Primary Care Services expended a total of \$429,646. The Division of Public Welfare expended a total of \$12,469,050. The Bureau of Economic Security expended a total of \$1,266,776 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$1,179,704 and \$87,072, respectively. The Bureau of Health Care Financing expended \$7,251,469 under the Medically Indigent Program (MIP) and \$3,508,270 under the Medicaid Program (MAP) for a total of \$10,759,739 in FY 2009. The Division of Senior Citizens and the Division of Environmental Health expended \$383,527 and \$46,191, respectively. For FY 2009, the Department of Public Health and Social Services expended a total of \$14,278,519 for services to FAS citizens.

In FY 2010, the Division of Public Health expended a total of \$569,460 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control's Foreign Quarantine/Enteric Disease Program expended a total of \$991 while the Bureau of Primary Care Services expended a total of \$437,972. The Bureau of Professional Support Services expended a total of \$130,497. The Division of Public Welfare expended

a total of \$13,601,925. The Bureau of Health Care Financing expended \$7,983,657 under the Medically Indigent Program (MIP) and \$4,672,387 under the Medicaid Program (MAP) for a total of \$12,656,014 in FY 2010. The Bureau of Social Services Administration expended \$945,911. The Division of Senior Citizens and the Division of Environmental Health expended \$297,513 and \$49,630, respectively. For FY 2010, the Department of Public Health and Social Services expended a total of \$14,518,528 for services to FAS citizens.

In FY 2011, the Division of Public Health expended a total of \$1,364,760 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control's Foreign Quarantine/Enteric Disease Program expended a total of \$614,744 while the Bureau of Primary Care Services expended a total of \$393,190. The Bureau of Family Health and Nursing Services expended a total of \$356,826. The Division of Public Welfare expended a total of \$13,345,561. The Bureau of Economic Security expended a total of \$2,452,464 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$1,179,704 and \$1,272,760, respectively. The Bureau of Health Care Financing expended \$5,053,155 under the Medically Indigent Program (MIP) and \$4,579,023 under the Medicaid Program (MAP) for a total of \$9,632,179 in FY 2011. The Bureau of Social Services Administration expended \$1,260,918. The Division of Senior Citizens and the Division of Environmental Health expended \$314,873 and \$54,363, respectively. For FY 2011, the Department of Public Health and Social Services expended a total of \$15,079,557 for services to FAS citizens.

For the period FY 2004 through FY 2011, the Department of Public Health and Social Services has expended a total of \$79,027,385 for services to citizens of the Freely Associated States.

Department of Public Health and Social Services								
DPHSS	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Division of Public Health	\$ 1,364,760	\$ 569,460	\$ 1,519,245	\$ 1,222,950	\$ 246,447	\$ 778,561	\$ 263,418	\$ 112,162
Bureau of Community Health Services	---	---	---	---	---	\$ 22,392	---	---
Bureau of Communicable Disease Control	\$ 614,744	\$ 991	\$ 1,089,599	\$ 841,510	---	\$ 350,428	---	---
Immunization	523,169	---	\$ 473,652	\$ 168,998	---	---	---	---
FQ & Enteric	---	\$ 991	\$ 6,465	\$ 28,372	---	---	---	---
STD/HIV	91,575	---	\$ 75,618	\$ 171,285	---	---	---	---
TB	---	---	\$ 533,864	\$ 472,855	---	---	---	---
Bureau of Family Health and Nursing Services	\$ 356,826	---	---	---	---	\$ 218,145	---	---
Bureau of Primary Care Services	\$ 393,190	\$ 437,972	\$ 429,646	\$ 381,440	\$ 246,447	\$ 187,596	\$ 263,418	\$ 112,162
Bureau of Professional Support Services	---	\$ 130,497	---	---	---	---	---	---
Division of Public Welfare	\$ 13,345,561	\$ 13,601,925	\$ 12,469,050	\$ 9,463,242	\$ 8,242,550	\$ 6,571,256	---	\$ 6,893,764
Bureau of Economic Security	\$ 2,452,464	\$ -	\$ 1,266,776	\$ 923,386	---	---	---	---
SNAP (Food Stamps)*	\$ 1,179,704	---	\$ 1,179,704	\$ 853,202	---	---	---	---
Public Assistance	\$ 1,272,760	---	\$ 87,072	\$ 70,184	---	---	---	---
Bureau of Health Care Financing	\$ 9,632,179	\$ 12,656,014	\$ 10,759,739	\$ 8,005,287	\$ 8,242,550	\$ 6,152,002	---	\$ 6,893,764
Medically Indigent Program (MIP)	\$ 5,053,155	\$ 7,983,657	\$ 7,251,469	\$ 4,898,458	\$ 5,071,088	\$ 4,458,407	---	\$ 4,837,013
Medicaid (MAP)	\$ 4,579,023	\$ 4,672,357	\$ 3,508,270	\$ 3,106,829	\$ 3,171,462	\$ 1,693,595	---	\$ 2,056,752
Bureau of Social Services Administration	\$ 1,260,918	\$ 945,911	\$ 442,535	\$ 534,569	---	\$ 419,254	---	---
Division of Senior Citizens	\$ 314,873	\$ 297,513	\$ 244,033	\$ 302,339	\$ 287,812	\$ 243,028	\$ 227,670	\$ 201,805
Division of Environmental Health	\$ 54,363	\$ 49,630	\$ 46,191	\$ 47,555	\$ 46,222	\$ -	---	---
Total FAS Costs **	\$ 15,079,557	\$ 14,518,528	\$ 14,278,519	\$ 11,036,086	\$ 8,823,031	\$ 7,592,845	\$ 491,088	\$ 7,207,731
Cummulative Total FAS Costs	\$ 79,027,385							

Note: Sums may not add due to rounding

* Supplemental Nutrition Assistance Program (SNAP) or more commonly known as "Food Stamps Program"

** FY 2004 MIP and MAP data represent charges as reported by Guam Memorial Hospital Authority

2. Guam Memorial Hospital Authority

Guam Memorial Hospital Authority (GMHA) is a governmental, non-profit institution serving the people of Guam. As the sole hospital on the island, no patient is denied hospital care and services by reason of place of residence or ability to pay. Prior to the Compacts, citizens of what are now the Freely Associated States (FAS) were Trust Territory of the Pacific Islands (TTPI) citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

For FY 2008, GMHA reported 6,769 FAS admissions. The gross charges incurred was \$12,785,480 of which \$2,874,712 remain in arrears. For FY 2009, GMHA reported 8,102 FAS admissions. The gross charges incurred was \$19,749,042 of which \$5,326,362 remain in arrears. For FY 2010, GMHA reported 5,877 FAS admissions. The gross charges incurred was \$19,053,212 of which \$4,699,001 remain in arrears. For FY 2011, GMHA reported 8,126 FAS admissions. The gross charges incurred was \$25,131,479 of which \$15,213,098 remain in arrears.

The total arrears of citizens of the Freely Associated States to the Guam Memorial Hospital Authority for FY 2008 through FY 2011 was \$28,113,173.

3. Department of Mental Health and Substance Abuse

The Department of Mental Health and Substance Abuse (DMHSA) is the sole agency authorized to provide mental health and substance abuse services to the people of Guam. It is responsible for providing mental health programs and services to children, adolescents, and adults suffering from ailments such as mental disorders, emotional disturbances, behavioral problems, familial dysfunctions and drug and alcohol treatment. The Department also maintains residential and day treatment services, operates an acute psychiatric inpatient facility, and provides emergency consultations.

For FY 2005, DMHSA expended a total of \$905,535 on 530 cases involving citizens of the Freely Associated States. For FY 2006, DMHSA expended a total of \$339,694 on 194 cases involving FAS citizens. For FY 2007, DMHSA expended a total of \$288,834 on 161 cases involving FAS citizens. For FY 2008, DMHSA expended a total of \$233,553 on 127 cases involving FAS citizens. For FY 2010, DMHSA expended a total of \$2,049,611 on 305 cases involving FAS citizens. For FY 2011, DMHSA expended a total of \$1,628,768 on 431 cases involving FAS citizens.

For FY 2004 through FY 2011, the Department of Mental Health and Substance Abuse (DMHSA) expended a total of \$5,445,994 on cases involving citizens of the Freely Associated States.

Guam Memorial Hospital Authority

Fiscal Year	Admissions (All Clients)	Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2011	48,269	8,126	7,055	5,604	135	977	339	159	912
2010	47,366	5,877	5,709	4,496	115	794	304	93	75
2009	49,992	8,102	7,138	5,570	129	1,035	404	95	869
2008	48,979	6,769	6,030	4,721	137	880	292	93	646

Fiscal Year	Total Billed Amount	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2011	n/a	\$ 25,131,479	\$ 21,740,006	\$ 17,322,787	\$ 559,342	\$ 2,583,650	\$ 1,274,227	\$ 569,742	\$ 2,821,731
2010	n/a	\$ 19,053,212	\$ 16,230,204	\$ 11,294,250	\$ 414,434	\$ 3,454,207	\$ 1,067,313	\$ 336,344	\$ 2,486,664
2009	n/a	\$ 19,749,042	\$ 17,235,746	\$ 13,207,699	\$ 271,679	\$ 2,710,642	\$ 1,045,726	\$ 131,254	\$ 2,382,042
2008	n/a	\$ 12,785,480	\$ 11,470,619	\$ 9,115,381	\$ 365,940	\$ 1,433,801	\$ 555,497	\$ 285,917	\$ 1,028,944
Total Billing	---	\$ 76,719,213	\$ 66,676,575	\$ 50,940,117	\$ 1,611,395	\$ 10,182,300	\$ 3,942,763	\$ 1,323,257	\$ 8,719,381

Note: Sums may not total due to rounding

Fiscal Year	Total Arrears	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2011	n/a	\$ 15,213,098	\$ 13,706,352	\$ 10,888,723	\$ 402,686	\$ 1,669,679	\$ 745,264	\$ 277,710	\$ 1,229,036
2010	n/a	\$ 4,699,001	\$ 4,219,605	\$ 2,574,828	\$ 112,316	\$ 1,061,906	\$ 470,555	\$ 113,192	\$ 366,204
2009	n/a	\$ 5,326,362	\$ 4,974,457	\$ 3,682,955	\$ 50,141	\$ 1,003,845	\$ 237,516	\$ 53,394	\$ 298,511
2008	n/a	\$ 2,874,712	\$ 2,658,916	\$ 2,602,074	\$ 845	\$ 7,246	\$ 48,751	\$ 57,717	\$ 158,079
Total Arrears	---	\$ 28,113,173	\$ 25,559,330	\$ 19,748,580	\$ 565,988	\$ 3,742,676	\$ 1,502,086	\$ 502,013	\$ 2,051,830

Note: Sums may not total due to rounding

Department of Mental Health and Substance Abuse								
DMHSA	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Fiscal year total expenditures	\$ 13,926,902	\$ 11,150,781	----	----	----	----	----	----
Total number of clients	2,364	1,759	----	----	----	----	----	----
Total number of FAS clients	431	305	----	127	161	194	530	----
Total number of services to clients	545,475	299,420	----	----	----	----	----	----
Total services to FAS clients	63,794	55,036	----	----	----	----	----	----
Units cost for services to clients	\$ 25.53	\$ 37.24	----	----	----	----	----	----
Cost per FAS client	----	----	----	\$ 1,839	\$ 1,794	\$ 1,751	\$ 1,709	----
Total cost incurred for FAS clients	\$ 1,628,768	\$ 2,049,611	\$ -	\$ 233,553	\$ 288,834	\$ 339,694	\$ 905,535	----
Cummulative Total Cost	\$ 5,445,994							

Note: Sums may not add due to rounding

SUPPLEMENTAL DATA

1. Compact Cost for All Government of Guam Agencies

This table shows all available Compact Impact cost information from all reporting agencies and includes costs not in Guam's reimbursement request for FY 2004 through FY 2011.

2. Government of Guam Agencies Not Seeking Reimbursement

The Government of Guam agencies listed have identified costs associated with providing services to citizens of the Freely Associated States. However, because they are federally funded, the Government of Guam is not including these costs in its request for reimbursement.

3. Population of Guam: 1986 to 2011

Impact cost calculations requiring the use of the defacto or de jure population of Guam are based on this table.

4. FAS Population on Guam

The Freely Associated States (FAS) population estimates are based on the 2000 Census of Population and Housing: Guam, the 2003 Census of Micronesians, and the 2008 Survey of Compact of Free Association (COFA) Migrants.

5. Compact Impact Assistance Grant Projects (P.L. 108-188)

This table shows all Capital Improvement Grant Projects funded by Compact Impact reimbursement funds for FY 2004 through FY 2010 under U.S. Public Law 108-188.

6. Compact Impact Reconciliation – FY 1987 to FY 2003

Pursuant to U.S. Public Law 108-188, Guam's Compact Impact Reconciliation Report found that the un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. This table shows the un-reimbursed cost as identified by Government of Guam departments and agencies.

UNAUDITED

Compact Impact Costs for All Government of Guam Agencies Reporting *
FY 2004 through FY 2011

	Total	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	\$440,774,310	\$96,883,657	\$71,375,857	\$64,908,896	\$56,866,202	\$47,867,676	\$42,627,322	\$28,685,144	\$31,559,555
Education	239,603,614	38,275,938	32,298,121	36,529,988	34,684,086	30,337,241	27,284,342	21,206,603	18,987,294
Department of Education	208,819,118	33,622,663	28,422,049	33,094,708	30,654,221	26,320,705	23,545,311	17,657,823	15,501,638
Department of Public Works - Bus Operations	6,354,233	1,049,052	788,261	865,801	934,751	747,301	755,080	597,000	616,986
Guam Community College	14,238,092	1,971,125	1,855,659	1,517,669	1,950,074	1,881,016	1,628,164	1,896,882	1,537,503
University of Guam	10,192,171	1,633,098	1,232,152	1,051,810	1,145,040	1,388,219	1,355,787	1,054,898	1,331,167
Public Safety	88,480,787	26,686,297	17,810,596	8,774,027	8,037,765	8,418,570	7,410,441	6,081,918	5,261,173
Department of Corrections	20,481,706	14,723,716	5,757,990	-----	-----	-----	-----	-----	-----
Department of Law	3,819,054	-----	-----	-----	-----	1,549,430	998,116	517,533	753,975
Department of Youth Affairs	10,048,405	2,108,766	1,624,964	1,492,547	1,079,337	1,330,834	1,004,601	817,115	590,241
Department of Military Affairs, Office of Civil Defense /a	86,253	0	0	0	0	39,861	35,405	2,551	8,436
Guam Fire Department	19,643,199	3,518,778	3,562,347	2,805,840	2,719,556	2,274,125	1,928,737	1,567,530	1,266,286
Guam Police Department	18,831,812	3,076,213	3,071,371	2,973,953	2,712,184	1,968,779	1,879,925	1,883,332	1,266,055
Public Defender Services Corporation	5,869,182	919,654	1,565,536	726,008	554,671	529,393	580,751	508,268	484,901
Judiciary of Guam	9,701,176	2,339,170	2,228,388	775,679	972,017	726,148	982,906	785,589	891,279
Health, Welfare and Housing	112,586,552	31,921,422	21,267,140	19,604,881	14,144,351	9,111,865	7,932,539	1,396,623	7,207,731
Department of Public Health and Social Services	79,027,384	15,079,556	14,518,528	14,278,519	11,036,086	8,823,031	7,592,845	491,088	7,207,731
Division of Public Health	6,077,003	1,364,760	569,460	1,519,245	1,222,950	246,447	778,561	263,418	112,162
Bureau of Community Health Services	22,392	-----	-----	-----	-----	-----	22,392	-----	-----
Bureau of Communicable Disease Control	2,897,272	614,744	991	1,089,599	841,510	-----	350,428	-----	-----
Bureau of Family Health and Nursing Services	574,971	356,826	-----	-----	-----	-----	218,145	-----	-----
Bureau of Primary Care Services	2,451,871	393,190	437,972	429,646	381,440	246,447	187,596	263,418	112,162
Bureau of Professional Support Services	130,497	-----	130,497	-----	-----	-----	-----	-----	-----
Chief Public Health Officer	-----	-----	-----	-----	-----	-----	-----	-----	-----
Division of Public Welfare	70,587,347	13,345,560	13,601,925	12,469,050	9,463,242	8,242,550	6,571,256	-----	6,893,764
Bureau of Economic Security	4,642,626	2,452,464	0	1,266,776	923,386	-----	-----	-----	-----
SNAP (Food Stamps Program)	3,212,610	1,179,704	-----	1,179,704	853,202	-----	-----	-----	-----
Public Assistance	1,430,016	1,272,760	-----	87,072	70,184	-----	-----	-----	-----
Bureau of Health Care Financing /b	62,341,534	9,632,178	12,656,014	10,759,739	8,005,287	8,242,550	6,152,002	-----	6,893,764
Medically Indigent Program (MIP) **	39,553,247	5,053,155	7,983,657	7,251,469	4,898,458	5,071,088	4,458,407	-----	4,837,013
Medicaid (MAP) **	22,788,288	4,579,023	4,672,357	3,508,270	3,106,829	3,171,462	1,693,595	-----	2,056,752
Bureau of Social Services Administration	3,603,187	1,260,918	945,911	442,535	534,569	-----	419,254	-----	-----
Division of Senior Citizens	2,119,073	314,873	297,513	244,033	302,339	287,812	243,028	227,670	201,805
Division of Environmental Health ***	243,961	54,363	49,630	46,191	47,555	46,222	0	-----	-----
Department of Mental Health and Substance Abuse	5,445,995	1,628,768	2,049,611	-----	233,553	288,834	339,694	905,535	-----
DISID - Division of Vocational Rehabilitation ****	-----	-----	-----	-----	-----	-----	-----	-----	-----
Guam Housing and Urban Renewal Authority /d	0	0	0	0	0	0	0	0	0
Guam Housing Corporation/Guam Rental Corporation /d	0	0	0	0	0	0	0	0	0
Guam Memorial Hospital Authority /e	28,113,173	15,213,098	4,699,001	5,326,362	2,874,712	-----	-----	-----	-----
Employment Services	103,356	-----	-----	-----	-----	-----	-----	-----	103,356
Agency for Human Resources Development	103,356	-----	-----	-----	-----	-----	-----	-----	103,356
Department of Labor, Guam Employment Service	-----	-----	-----	-----	-----	-----	-----	-----	-----

Note: Sums may not total due to rounding.

* All reported costs for services to FAS citizens including costs not in reimbursement request

** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)

*** Net income as reported by DPHSS (FY 2006)

**** DISIS - Department of Integrated Services for Individuals with Disabilities

a/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs

b/ Includes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital Authority charges for FY 2004

c/ Net income as reported by DPHSS for FY 2006

d/ Zero = no local funds expended

e/ Total Arrears as reported by Guam Memorial Hospital Authority

GOVERNMENT OF GUAM AGENCIES NOT SEEKING REIMBURSEMENT

1. Agency for Human Resources Development

The Agency for Human Resources Development (AHRD) is the Administrative Entity and Grant Recipient of federal funds for programs, activities and services under the Workforce Investment Act (WIA) of 1998. AHRD is a line agency of the Government of Guam, established by local Public Law 17-81. The act mandates federal programs to provide services through a comprehensive “One-Stop” system. Under WIA, training and related assistance are provided to economically disadvantaged youths, adults, and dislocated workers and others who face significant barriers to employment to gain the academic and occupational skills that will maximize their potential to be efficient and productive in a competitive global economy.

The cost for services to FAS citizens by the Agency for Human Resources Development was \$103,356 for FY 2004.

2. Guam Housing and Urban Renewal Authority

The Guam Housing and Urban Renewal Authority (GHURA) was established under Public Law 6-135 in 1962. The Authority was created as a public housing agency within the meaning of the United States Housing Act of 1937, as amended, and as a local public housing agency within the meaning of Title I of the Housing Act of 1949, as amended. It is tasked to manage and operate projects established for low-income families with the purpose of providing safe, decent, and sanitary housing for families of low income. GHURA is 100 percent federally funded through the Department of Housing and Urban Development. The Guam Housing and Urban Renewal Authority manages three assisted housing programs: Low-Income Public Housing, Section 8, and the Tumon Elderly Project.

The Government of Guam does not seek reimbursement through Compact provisions for the use of GHURA's housing programs by FAS citizens because GHURA and its programs are 100 percent federally funded. However, Guam considers the cost of providing housing assistance to the continuous in-migration of low-income families from the FAS a displacement cost (expenditures to the benefit of FAS citizens that would otherwise have been to the benefit of the permanent resident population.).

The Guam Housing and Urban Renewal Authority has found that the cost of providing services to citizens from the Freely Associated States was \$6,421,704 for FY 2004.

Population of Guam: 1986 to 2011

	1986	1987	1988	1989	1990	1991	1992
Resident Population*	122,880	125,724	127,545	130,947	133,152	138,159	142,326
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941
Average Length of Stay ***	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Daily Average Tourist Population	3,508	4,102	5,119	5,689	6,705	6,467	7,915
Total Population (de facto)	126,388	129,826	132,664	136,636	139,857	144,626	150,241

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990, 2000 and 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

	1993	1994	1995	1996	1997	1998	1999
Resident Population*	143,825	143,157	144,190	145,324	146,799	149,724	152,590
Tourist Arrivals**	777,283	1,011,538	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890
Average Length of Stay ***	3.25	3.25	3.25	3.25	3.19	3.19	3.23
Daily Average Tourist Population	6,921	9,007	11,536	12,198	12,336	10,525	9,804
Total Population (de facto)	150,746	152,164	155,726	157,522	159,135	160,249	162,394

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990, 2000 and 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1994 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

	2000	2001	2002	2003	2004	2005	2006
Resident Population*	154,805	155,254	155,705	156,157	156,610	157,065	157,521
Tourist Arrivals**	1,269,171	1,291,667	1,014,037	856,931	1,156,199	1,210,147	1,217,111
Average Length of Stay ***	3.29	3.29	3.36	3.32	3.32	3.37	3.33
Daily Average Tourist Population	11,440	11,643	9,335	7,795	10,517	11,173	11,104
Total Population (de facto)	166,245	166,897	165,040	163,952	167,127	168,238	168,625

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990, 2000 and 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1994 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

	2007	2008	2009	2010	2011
Resident Population*	157,978	158,437	158,897	159,358	159,821
Tourist Arrivals**	1,223,290	1,179,246	1,053,248	1,170,857	1,147,134
Average Length of Stay ***	3.36	3.40	3.40	3.41	3.43
Daily Average Tourist Population	11,261	10,985	9,811	10,939	10,780
Total Population (de facto)	169,239	169,422	168,708	170,297	170,601

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990, 2000 and 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1994 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Freely Associated States (FAS) Population on Guam: 2000 to 2011

Census and Survey Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Resident Population /a	154,805	155,254	155,705	156,157	156,610	157,065	157,521	157,978	158,437	158,897	159,358	159,821
FAS Population /b	10,971	-----	-----	10,430	-----	-----	-----	-----	20,013	-----	-----	-----
Federated States of Micronesia	8,573	-----	-----	9,014	-----	-----	-----	-----	16,941	-----	-----	-----
Chuuk	6,229	-----	-----	---	-----	-----	-----	-----	---	-----	-----	-----
Kosrae	292	-----	-----	---	-----	-----	-----	-----	---	-----	-----	-----
Pohnpei	1,366	-----	-----	---	-----	-----	-----	-----	---	-----	-----	-----
Yap	686	-----	-----	---	-----	-----	-----	-----	---	-----	-----	-----
Republic of the Marshall Islands	257	-----	-----	215	-----	-----	-----	-----	549	-----	-----	-----
Republic of Palau	2,141	-----	-----	1,201	-----	-----	-----	-----	2,523	-----	-----	-----

Source: 2000 and 2010 Census of Population and Housing; 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants PUMS

a Mid-year resident population estimates, except for 2000 and 2010 (Census of Population and Housing)

b FAS population counts based on US Department of the Interior census/survey data for 2003 and 2008

Adjusted FAS Population Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Resident Population /a	154,805	155,254	155,705	156,157	156,610	157,065	157,521	157,978	158,437	158,897	159,358	159,821
FAS Population /b	10,971	11,274	11,590	11,920	13,325	14,906	16,687	18,693	20,953	23,501	26,374	29,614
Federated States of Micronesia	8,573	8,718	8,865	9,014	10,226	11,602	13,162	14,933	16,941	19,220	21,805	24,737
Chuuk	6,229	6,334	6,441	6,549	7,430	8,430	9,563	10,850	12,309	13,965	15,843	17,974
Kosrae	292	297	302	307	348	395	448	509	577	655	743	843
Pohnpei	1,366	1,389	1,412	1,436	1,629	1,849	2,097	2,379	2,699	3,062	3,474	3,942
Yap	686	698	709	721	818	928	1,053	1,195	1,356	1,538	1,745	1,979
Republic of the Marshall Islands	257	283	311	342	376	413	454	499	549	604	664	730
Republic of Palau	2,141	2,274	2,414	2,564	2,723	2,892	3,071	3,261	3,463	3,678	3,905	4,147

Note: Sums may not add due to rounding

a Mid-year resident population estimates, except for 2000 and 2010 (Census of Population and Housing)

b FAS mid-year population estimates based on 2000 Census and US Department of the Interior census/survey data for 2003 and 2008

Additional FAS Population

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
FAS Population /a	10,971	11,274	11,590	11,920	13,325	14,906	16,687	18,693	20,953	23,501	26,374	29,614
Total Baseline Population /b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline /c	637	637	637	637	637	637	637	637	637	637	637	637
1995 Baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	8,558	8,861	9,177	9,507	10,912	12,493	14,274	16,280	18,540	21,088	23,961	27,201

/a Estimate of the number of citizens from the Freely Associated States living on Guam

/b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compact:

/c Adjustment for the number of citizens from the FSM and RMI living on Guam prior to the 1986

/d Adjustment for the number of citizens from Palau living on Guam prior to the Compact of Free Association in 1994

/e Number of FAS citizens living on Guam who migrated to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed (according to the federal government)

Prepared by: Bureau of Statistics and Plans

January 2012

Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project	Total Grant
FY 2004	DOC	Fire system	300,000
	DPHSS	Pharmaceuticals and medical supplies	1,800,000
	DPHSS	Renovation and equipment	764,238
	DPW	School buses	3,200,000
	GMHA	Facilities improvement	1,500,000
	GMHA	Pharmaceuticals and medical supplies	3,584,010
	GPD	Facilities improvement and equipment	2,837,000
	GFD	Equipment	257,074
Subtotal			\$14,242,322
FY 2005	DPW (GMLP)	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Medicine, supplies and imaging equipment	2,211,600
	GMHA	Pharmaceutical supplies	3,005,000
	DMHSA	Therapeutic Group Home acquisition	916,000
	DMHSA	Permanent Injunction / Therapeutic Group Home	412,000
	DPW	Heavy equipment	509,717
	GFD	Fire Rescue Pumpers/Fire Rescue Boat	538,005
	DYA	Renovations, furniture/equip., passenger vans.	350,000
	GPD	Motorcycle parking shelter and ballistic vests	200,000
Subtotal			\$14,242,322
FY 2006	DMHSA	Building Improvement and Equipment	800,000
	DISID	Permanent Injunction	1,000,000
	GMHA	Pharmaceutical Supplies and Equipment	1,629,014
	GMHA	Medical Personnel and Equipment	2,478,986
	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Diabetes Program	150,000
	DPHSS	Pharmaceuticals	400,000
	DPHSS	Building Upgrade	600,000
	DMHSA	Psychotropic Medication	200,000
	AGRI	Stray Animal Enhancement	78,000
DMHSA	Permanent Injunction	806,322	
Subtotal			\$14,242,322
FY 2007	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Pharmaceutical Supplies and Equipment	6,242,322
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID	Permanent Injunction	500,000
	DOC	Phase II Fire Alarm/Sprinkler System	500,000
	DMHSA	Psychotropic Medications	171,000
	DMHSA	Vendor Payables (Latte Treatment)	229,000
Subtotal			\$14,242,322
FY 2008	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Pharmaceutical Supplies and Equipment	5,000,000
	GMHA	Pharmaceutical Supplies and Equipment	1,992,303
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID (DOI Reserve)	Permanent Injunction Census of Micronesians	500,000 150,019
Subtotal			\$14,242,322

continued =>

Compact Impact Assistance Grant Projects (P.L. 108-188)

continued =>			
FY 2009	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	Pharmaceutical Supplies and Equipment	3,142,322
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID	Permanent Injunction Projects	500,000
	DMHSA	Building Construction Projects	500,000
	DPW	Heavy Equipment (Packer Trucks)	500,000
	GFD	Fire Trucks (including repair) / Rescue Boad	1,000,000
	GPD	Forensic Lab Equipment	1,000,000
	GMHA	Operational and Feasibility Studies	286,657
Subtotal			\$14,528,979
FY 2010	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	CIP and Equipment Procurement	4,500,000
	DPR/GHURA	Northern Sports Recreation Complex	2,700,000
	GFD	Equipment Procurement (Fire Pumper Trucks)	750,000
	GPD	Equipment Procurement (Patrol Vehicles)	527,026
	DPHSS	Pharmaceutical Supplies	500,000
	DMHSA	Permanent Injunction Projects	500,000
	DYA	Building Renovations / Equipment	250,000
Subtotal			\$16,827,026
FY 2011	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	UOG	A/E School of Engineering and Student Center	1,400,000
	GMHA	Medical Equipment	2,500,000
	DPHSS	Medical and Pharmaceutical Supplies	750,000
	DOC	Electronic Cell Locking System Upgrade	300,000
	DYA	Facilities Improvement	250,000
	Judiciary	Case Management System	3,777,026
	DOC	Emergency Generators	500,000
	DISID	Permanent Injunction Projects	250,000
Subtotal			\$16,827,026
GRAND TOTAL GRANT FUNDS			\$119,394,641

Source: Bureau of Budget and Management Research

As of December 2011

Government of Guam

COMPACT IMPACT RECONCILIATION -- FY 1987 to FY 2003

Un-reimbursed Compact Impact Costs		\$269,313,119
Education		\$178,366,947
Department of Education		135,734,890
Department of Public Works - Bus Operations		5,566,881
Guam Community College		20,491,676
University of Guam		16,573,500
Public Safety		\$42,984,779
Department of Corrections		1,396,051
Department of Law		1,310,382
Department of Military Affairs, Office of Civil Defense		243,905
Department of Youth Affairs		2,442,022
Guam Fire Department		12,839,584
Guam Police Department		16,075,850
Public Defender Services Corporation		1,730,960
Superior Court of Guam		6,946,025
Health, Welfare, and Labor		\$47,961,393
Department of Public Health and Social Services		38,495,872
Division of Public Health		5,507,141
Chief Public Health Office	723,708	
Bureau of Professional Support Services	2,426,694	
Bureau of Family Health and Nursing Services	2,356,739	
Division of Public Welfare		31,560,010
Bureau of Health Care Financing		
Medically Indigent Program (MIP)	25,412,940	
Medicaid (MAP)	6,147,070	
Division of Senior Citizens		1,428,721
Department of Mental Health and Substance Abuse		411,713
Department of Integrated Services for Individuals with Disabilities		653,663
Guam Memorial Hospital Authority		8,353,319
Department of Labor		46,826

Source: Compact Impact Reconciliation Report (2004)

